

Agenda
Ashland, New Hampshire
Zoning Board of Adjustment
August 13, 2020

Call to order

Review of Minutes

Resignation of Eli Badger

Appointment of Susan McLeod

New business

Review of Procedures and Decision Making

Other business.

Adjournment.

Basic ZBA Procedures and Decision- Making Criteria

Jurisdiction

1. Variances – Permission to do something not permitted by zoning ordinance based on the decision-making criteria for variances.
2. Special Exceptions – Permission to do something in the ordinance under specific circumstances contained in the ordinance.

Rules for the Public Hearing

1. The chairperson shall call the hearing in session and ask for the clerk's report on the first case.
2. The clerk shall read the application and report on how public notice and personal notice were given.
3. Members of the board may ask questions at any point during testimony.
4. Each person who appears shall be required to state his name and address and indicate whether he is a party to the case or an agent or counsel of a party to the case.
5. Any member of the board, through the chairperson, may request any party to the case to speak a second time.
6. Any party to the case who wants to ask a question of another party to the case must do so through the chairperson.
7. The applicant shall be called to present his appeal.
8. Those appearing in favor of the appeal shall be allowed to speak.
9. Those in opposition to the appeal shall be allowed to speak.
10. The applicant and those in favor shall be allowed to speak in rebuttal.
11. Those in opposition to the appeal shall be allowed to speak in rebuttal.
12. Any person who wants the board to compel the attendance of a witness shall present his request in writing to the chairperson not later than 3 days prior to the public hearing.
13. The board of adjustment will hear with interest any evidence that pertains to the facts of the case or how the facts relate to the provisions of the zoning ordinance and state zoning law.
14. The chairperson shall present a summary setting forth the facts of the case and the claims made for each side (see Findings of Facts form in Appendix C). Opportunity shall be given for correction from the floor.
15. The hearing on the appeal shall be declared closed and the next case called up.

Decision Making Criteria for Variances

1. The variance will not be contrary to the public interest

The N.H. Supreme Court has held that to be contrary to the public interest or injurious of public rights, the variance "must unduly, and in a marked degree" conflict with the basic zoning objectives of the ordinance. The ZBA should examine whether the variance

would (a) alter the essential character of the locality or (b) threaten public health, safety or welfare.

2. The spirit of the ordinance is observed.

See, Criteria 1, above.

3. Substantial justice is done.

It is not possible to set up rules that can measure or determine justice. Each case must be individually determined by board members. Perhaps the only guiding rule is that any loss to the individual that is not outweighed by a gain to the general public is an injustice. The injustice must be capable of relief by the granting of a variance that meets the other qualifications.

4. The values of surrounding properties are not diminished.

This variance criterion has not been the focus of any extensive Supreme Court analysis to date. That said, in considering whether an application will diminish surrounding property values, it is appropriate for ZBAs to consider not only expert testimony from realtors and/or appraisers, but also from residents in the affected neighborhood. Equally as important, Board members may consider their own experience and knowledge of the physical location when analyzing these criteria; but be cautious in relying solely on that experience/knowledge if it contravenes the evidence of professional experts.

5. Literal enforcement of the provisions of the ordinance would result in an unnecessary hardship.

- a. Unnecessary hardship means that, owing to special conditions of the property that distinguish it from other properties in the area (1) no fair and substantial relationship between the general public purpose of the ordinance provision and the specific application of that provision to the property ; and (2) the proposed use is a reasonable one.

- b. If the criteria in subparagraph (a)Users are not established, and unnecessary hardship will be deemed to exist if, and only if, owing to special conditions of the property that distinguish it from other properties in the area, the property cannot be reasonably used in strict conformance with the ordinance and a variance is therefore necessary to enable a reasonable use of it.

The definition of unnecessary hardship set forth in subparagraph (5) shall apply whether the provision of the ordinance from which the variance is sought is a restriction on use,

a dimensional or other limitation on a permitted use, or any other requirement of the ordinance.

The dual references of the property being “distinguished from other properties in the area” solidifies the repeated Court statements that the “special conditions” are to be found in the property itself and not in the individual plight of the applicant. Depending upon the variance being sought, those “special conditions” can include the “as built” environment.

Decision Making Criteria for Special Exceptions

A special exception seeks permission to do something that the zoning ordinance permits only under certain special circumstances, e.g., a retail store over 5000 square feet is permitted in the zone so long as certain parking, drainage and design criteria are met

In the case of a request for special exception, the ZBA may not vary or waive any of the requirements set forth in the ordinance.

The applicant has the burden of presenting sufficient evidence to support a favorable finding on each requirement.